LEGISLATIVE SERVICES AGENCY OFFICE OF FISCAL AND MANAGEMENT ANALYSIS

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FISCAL IMPACT STATEMENT

LS 6793 NOTE PREPARED: Apr 7, 2011 **BILL NUMBER:** SB 503 **BILL AMENDED:** Apr 5, 2011

SUBJECT: Sale of Ephedrine or Pseudoephedrine.

FIRST AUTHOR: Sen. Yoder BILL STATUS: 2nd Reading - 2nd House

FIRST SPONSOR: Rep. Lawson

FUNDS AFFECTED: X GENERAL IMPACT: State

 $\overline{\underline{X}}$ DEDICATED FEDERAL

<u>Summary of Legislation:</u> (Amended) This bill defines "retailer" and provides that the duties relating to the electronic tracking of ephedrine and pseudoephedrine (PSE) apply only to retailers.

The bill requires a retailer after January 1, 2012, to submit information relating to the purchase of nonprescription PSE to the National Precursor Log Exchange (NPLEx) administered by the National Association of Drug Diversion Investigators (NADDI) before completing a sale, and prohibits a retailer from completing a sale if NPLEx generates a "stop sale" notice. The bill specifies that the NPLEx must be available to retailers without a charge for accessing the system.

The bill requires PSE-containing substances to be kept behind the counter and specifies that the PSE weight limits apply to the base amount of PSE in the drug. The bill also reduces the amount of PSE that may be contained in a convenience pack from 120 mg to 60 mg and requires a retailer to keep convenience packs behind the counter. The bill also reduces the maximum amount of PSE that may be purchased by an individual in a 30-day period from 9 grams to 7.2 grams.

The bill provides that a retailer who uses the electronic sales tracking system is liable for any negligent, reckless, deliberate, or wanton act or omission committed in carrying out the duties required by this section, and it provides that a retailer may be liable to a third party for a violation of the duties required in using the electronic sales tracking system.

The bill specifies that: (1) a law enforcement official may access Indiana transaction information contained in the NPLEx; (2) information contained in the NPLEx may be shared only with law enforcement officials; (3) NADDI may not modify information shared with law enforcement officials; and (4) NADDI shall forward

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Indiana data contained in the NPLEx at least one time per week to the Indiana State Police; and (5) that the NPLEx system must provide a stop-sale alert for an individual who has been convicted of a felony.

Effective Date: July 1, 2011.

<u>Explanation of State Expenditures:</u> Current law requires retailers selling PSE to complete a paper or electronic log. The Indiana State Police (ISP) is currently operating the <u>Indiana Meth Information System</u> (IMIS) on a voluntary basis as an alternative to the paper sales logging requirement. This bill requires retailers to submit the required sales information to the NPLEx system if the system is available to the retailers without charge, making the system selected by the ISP redundant. Savings associated with the discontinuation of the ISP operation of the IMIS system would be minor.

<u>Background Information:</u> Current law requires retailers selling drugs with ephedrine or pseudoephedrine to complete a paper or electronic log. ISP is currently operating the IMIS. ISP was given software developed under a federal grant by the state of Tennessee for the electronic log. No dedicated funds have been specifically allotted or expended on the electronic log to date. ISP has been operating the system within the level of resources available to the agency. IMIS does not include a "stop sale" function as required by the bill.

Currently, use of the IMIS is voluntary. The top five retailers are electronically submitting weekly data to the Indiana State Police, and other retailers are voluntarily entering sales logging data into the system. Both electronic and paper records are maintained by the ISP for two years unless a suspicious pattern of consumption is detected in the electronic records, at which point a record may be maintained for five years.

Handgun license fees in excess of \$1.1 M are available to the ISP to operate and maintain the central repository for criminal history or to establish, operate, and maintain an electronic log of drug sales if the funds are allotted by the State Budget Agency. In FY 2010, the total handgun license fee revenues were \$5.3 M, and the portion available for the two allowed purposes was approximately \$4.2 M.

(Revised) The bill specifies (1) that retailers and law enforcement agencies may not be charged a fee for access to the system and that the system must function to stop sales in excess of 7.2 grams to one individual in a 30-day period and to convicted felons. The IMIS system does not include the capacity to stop sales; it does include secure free access for retailers; and the ISP owns the data.

The National Precursor Log Exchange (NPLEx) administered by the National Association of Drug Diversion Investigators (NADDI) is now being offered at no cost to states that have passed legislation to adopt real-time tracking of ephedrine and pseudoephedrine. The NPLEx is a multi-state electronic tracking system that enforces purchase limitations on over-the-counter products containing pseudoephedrine in real time at the point of sale. Kentucky, Illinois, and Louisiana will be the first states to adopt NPLEx as their electronic tracking program.

Explanation of State Revenues:

Explanation of Local Expenditures:

Explanation of Local Revenues:

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State Agencies Affected: ISP.

Local Agencies Affected:

Information Sources: Indiana State Police, NADDI at:

http://associationdatabase.com/aws/NADDI/asset_manager/get_file/12195/naddi_press_release_nov_200 9.pdf

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